

Analysis of Submissions

Ata Awa ki Whakarongotai

Submission Reference	Request	Recommendation	Comments
WRC Proposed budgets and timetable	Acceleration of toilet replacement at QE Park	No change to Draft Operating Plans	<p>Officers are unsure as to the water quality concerns referred to. All toilets have resource consents for disposal fields. However, the Paekakariki Beach toilet is under threat from coastal erosion – this could be the concern. This toilet is first priority for replacement in 00/01. Second priority is the Paekakariki toilet immediately inland of the fore-dune (01/02). Third priority is the other toilet at Whareroa Beach (02/03). Inland toilets are lower priorities. Officers consider the priorities are correct, however, the Council has the opportunity to bring the coastal toilets all to 00/01. Implications are:</p> <ul style="list-style-type: none"> • Approx. \$20,000 in 00/01, \$15,000 in 01/02 \$5,000 in 02/03 in additional loan servicing fees • Stress on staff resources to complete an already full capex programme <p>The capex programme for QEP Park is \$667,500 over the ten-year strategy.</p>
WRC Proposed budgets and timetable	Bridge for Whareroa	No change to Draft Operating Plans	<p>The Bridge is currently programmed for replacement during 02-04.</p> <p>The programme for bridge replacements in the Parks and Forests is based on addressing safety issues first. These are covered in the first two years. The Whareroa Bridge is not currently a safety issue so, although desirable to address Iwi concerns and to protect the heritage assets, it was programmed for replacement later. Officers believe the emphasis on “safety first” is appropriate, however, it would also assist management and recreational use if brought forward. Likely budget impacts are approx. \$3,000 in years 00/01 & 01/02 and \$1,500 in year 02/03 for additional loan servicing costs.</p>

1	He Awanui Project	No change to Draft Operating Plans	<p>The Landcare Business Plan provides for a joint land purchase (with KCDC) of a property to link the Waikanae river Pukakawa Reserve with Jim Cook Park, 2000/01. Within the river corridor constraints of the flood protection scheme, this area has excellent potential for a riparian/native plant nursery. The Business Plan proposal is only to purchase the land. It was always expected that community groups, and iwi in particular, would develop the area from there. The Kapakapanui proposal suggests using an area around the Treatment Plant, but maybe the proposed purchase site is preferable?</p> <p>The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.</p> <p>The Council has also supported the Iwi's funding application in principle in a letter of support to the Ministry for the Environment. The Waikanae River Care Group funds, identified in the Flood Protection (Strategy and Assets) Operating Plan, will assist with fulfilling the Iwi aspirations (which align closely with the Council's aspirations</p>
2	QE Park Management Plan	No change to Draft Operating Plans	<p>While the Queen Elizabeth Park management plan is overdue for review, it is adequate for current management of the area. Recently the work focus has been on the Asset Management framework. The Forest Lands and Water Collection Areas Interim Management Plan is identified as the first priority for review (00/01). The Regional Park plans are programmed for review starting 01/02, when officers will be reworking the overall framework for the plans, therefore the QEP plan cannot be treated in isolation. Also, the farm licences still have four years to run, so any changes to land management practices cannot happen prior to their expiration.</p> <p>Officers support the general thrust proposed in the submission,</p>

			<p>including the need for community based visioning and strategy, and an evaluation of alternative land use and income options. The exercise will be complex and may have financial implications for Park management. There is also work to be done within the Council on defining the Treaty framework.</p> <p>No specific budget has been provided for Iwi input into the project. However such input could be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.</p>
3	Consent manual/marae map	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
4	Policy statements manual	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
5	Whareroa Estuary rehabilitation	No change to Draft Operating Plans	<p>The project appears to have high community connection value and biodiversity values. Without investigation, it is difficult to know if it should displace existing RPS implementation projects.</p> <p>Nevertheless, the proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.</p>

Wellington Tenth Trust

Submission Reference	Request	Recommendation	Comments
	More consultation on new environmental initiatives	No change to Draft Operating Plans	Staff will be consulting on the individual projects listed in the submission.
	Consideration as a consultant	No change to Draft Operating Plans	Iwi will be considered as consultants as appropriate in the implementation of Council projects.
	Iwi to run at least one technical workshop	No change to Draft Operating Plans	Three technical workshops are scheduled this year. Ara Tahī has set the topics for the workshops. An appropriate way in which to address the request is for the Wellington Tenth Trust to raise the suggestion in a paper to the next Ara Tahī meeting, and for the meeting to decide the merits and practicalities of Iwi running one of the workshops.
	Non-notified consents processes to remain	No change to Draft Operating Plans	The Draft Operating Plans have included an allowance to continue funding Iwi input to non-notified consents.
	Councillors to visit Iwi on a yearly basis	No change to Draft Operating Plans	The new initiative for strengthening the relationship between the Council and Iwi contains a proposal for Councillors from the constituency to conduct an annual walk over of the rohe of each tangata whenua, or significant parts of it. This will provide for the opportunity sought by the Tenth Trust.

Ngati Kahungunu

Submission Reference	Request	Recommendation	Comments
1.1 Resource Policy Department	The collection and collation of traditional, customary and local information into a single accessible database.	No change to Draft Operating Plans	<p>Although Ngati Kahungunu feel that the creation and development of resource management plans and policies to date has been spectacular in its failure to accurately convey Maori standards and expectations in relation to the environment, the Plans do provide for the collection of the information sought in this request. For example, Policy 3.3.2.1 (now renumbered 4.2.24) in the Proposed Regional Coastal Plan states:</p> <p><i>To record the location of areas of special spiritual, historical or cultural value to tangata whenua in a manner to be negotiated between the iwi of the Region and the Wellington Regional Council. Tangata whenua have the right to choose not to identify all or any areas of special significance to them.</i></p> <p>The Regional Freshwater Plan and Proposed Regional Soil Plan contain similar provisions.</p> <p>The Resource Policy Department's Draft Operating Plan provides for the maintenance of GIS databases. Current data includes the Central Index of New Zealand Archaeological Sites Database, derived from the Department of Conservation and the New Zealand Historic Places Trust. New data is being added all of the time, and there is scope for the inclusion of additional layers of information on sites of cultural significance. Further discussion is required with the Iwi. If any additional funding is necessary, this could come from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.</p>
	The development of a GIS database to integrate the above information	No change to Draft Operating Plans	As above

	The expansion of the database to include Maori land titles and contact details of marae, hapu and kaumatua associated with areas throughout the Wairarapa.	No change to Draft Operating Plans	As above
1.2 Consent Management	That a joint review of the current consents process to identify key areas of communication breakdown and systemic obstruction	No change to Draft Operating Plans	<p>The Consents Management Department does not operate within Ngati Kahungunu's rohe (aside from occasional assistance to Planning and Resources). However, clearly Ngati Kahungunu has concerns about the way in which they are involved in the resource consent processes in the Wairarapa. The same degree of concern has not been expressed by other Iwi in the Region. Further work is required to examine the problems and to find solutions which are acceptable to Ngati Kahungunu, while not compromising the Council's statutory obligations and duties to consent applicants.</p> <p>The proposed creation of a new Iwi liaison position within the Wairarapa Division would assist this process. However, Ngati Kahungunu opposes the proposal. This is an issue that remains unsolved.</p>
	That a restructuring of the consents process to ensure that a high quality service is provided to the satisfaction of both iwi and Council	No change to Draft Operating Plans	<p>While it is clear that Ngati Kahungunu are dissatisfied with the process, the allegation of systemic exclusion (and the reasons for it) does not stand up to scrutiny. For example, the suggestion (bullet point 2 on page 4) that council staff do not encourage applicants to consult with Iwi is untrue. All our printed material (brochures and application forms) mention the need for applicants to consult with Iwi as does the Consents Procedures Manual. The submission alleges that officers process consents without Iwi input (bullet point 4 page 4) and that Iwi are forced to respond with information necessary to complete an application at their own expense within a severely restricted timeframe (bullet point 5 page 4). In fact the Planning and</p>

			Resources Department sends all non-notified applications to Ngati Kahungungu and pays the Iwi for their comments. Ngati Kahungungu have a full week in which to comment. If the Iwi is unhappy with the contract then they could negotiate other terms. The final bullet point on page 4 is also an incorrect statement. In the case of the Greytown sewage application council officers met with representatives of Ngati Kahungungu (and other tangata whenua representatives) at Ngati Kahungungu's offices on 6 May 1999. This meeting was after submissions had closed and was specifically to consult over the preparation of the officer's report.
	That performance standards be developed to ensure that individuals, organisations and applicants are operating within the system in a manner conducive to and consistent with the objectives of the Council and iwi	No change to Draft Operating Plans	As above
	That the Council clearly understand the expectations of iwi in relation to acceptable standards of consultation	No change to Draft Operating Plans	As above.
	That the Council, iwi and consent applicants clearly understand the distinction between consultation and service, advice and information provision	No change to Draft Operating Plans	As above
	That consent applicants understand and accept that	No change to Draft Operating Plans	As above.

	there is a cost attached to any work, service or information generated by iwi or hapu in response to their application		
	That the consent processing system be subject to periodic review and assessment by members of the public, iwi, the Council	No change to Draft Operating Plans	The consent processing system is subject to review as part of the annual survey of local authorities conducted by the Ministry for the Environment, as well as audits by Audit New Zealand. The Consents Management Department is working towards accreditation under ISO 9000 quality standards, which also requires independent audits. In addition, periodic customer satisfaction surveys provide feedback on performance. Consent granting is carried out in accordance with a consents manual. The performance of the Wellington Regional Council in the resource consent processing area is seen to be nationally outstanding. Recently, the Council has won two major national awards including the prestigious Business Development Quality Award.
	That the consent processing system within the Council and iwi offices be subject to external review and assessment by a third independent party (suggest the Parliamentary Commissioner for the Environment).	No change to Draft Operating Plans	As above
1.3 Resource Investigations	A targeted joint investigation into water quality on identified stretches of water.	No change to Draft Operating Plans	The location, nature and scope of targeted investigations for the period 2000-2003 have not yet been determined. These details will be determined annually in response to the results of baseline monitoring programmes and/or issues that arise during the year. The Resource Investigations Department will not be undertaking targeted investigations in the Wairarapa.
	The development of a	No change to Draft	The framework for assessing water quality is derived from the

	water quality assessment format that include an assessment framework consistent with and conducive to Maori environmental perspectives.	Operating Plans	Regional Freshwater Plan and national environmental indicators. Maori environmental perspectives were considered in developing these.
	A joint trial programme to implement effective riparian management systems on priority waterways (including planting, stock barriers, native plantings) using local labour.	No change to Draft Operating Plans	This can, and should be, part of the riparian management project which forms part of, and is funded through, the implementation of the Regional Policy Statement and Regional Plans in the draft Resource Policy Department Operating Plan. Proposals are not yet sufficiently advanced to make any comment on or commitment to the use of local labour.
	The development of a State of the Environment reporting system that can accurately and consistently convey Maori assessment factors.	No change to Draft Operating Plans	The Resource Policy Department draft Operating Plan provides funding for the completion of an Integrated Monitoring Strategy. Preliminary work has commenced on the Strategy, which will provide guidance for State of the Environment reporting. The next State of the Environment report is not due until 2003/4. Iwi will be consulted on the development of the Monitoring Strategy.
2 Transport Division	Political lobbying to ensure the current review of Te Ture Whenua Maori conveys adequate weight and jurisdiction to the Maori Land Court	No change to Draft Operating Plan	The Council is not a road controlling authority. We do not design roads, purchase land for roads, apply for resource consents for roads or build roads. Those responsibilities lie with Transit New Zealand for State Highways and Territorial Local Authorities for local roads. We do have a broad strategic planning role for roads. It is our intention when developing our next Strategic Plan to include Iwi as key stakeholders and work with them and our other key stakeholders during the earlier formative stages of the plan review process prior to the statutory public consultation phase.
	Consideration of the iwi and Maori land-owner interests affected by	No change to Draft Operating Plans	As above

	roading activities.		
3.1 Operations – River Management	The identification and collation of rivers sites or riverways of importance to tangata whenua.	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	Iwi/hapu river management plans for culturally significant stretches of rivers or streams.	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	Management and participation structures are established to ensure tangata whenua interests and concerns are accurately conveyed.	No change to Draft Operating Plans	This relates to the Council’s way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
	The establishment of a management committee under the provisions of the Local Government Act to consider all activities relating to river management. Such a committee may with time and development become subject to a section 33 delegation of power manage and control river activities within the Wairarapa.	No change to Draft Operating Plans	As above. There will be considerable interest from Wairarapa scheme ratepayers in such a proposal.
	That protocols be developed between the Wellington Regional	No change to Draft Operating Plans	This relates to the Council’s way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration

	Council and the Taiwhenua to ensure the development of iwi/hapu plans, the establishment of appropriate management structures and management committees.		by councillors.
RMA and Consents	<p>Provide training and capability building amongst iwi/hapu to ensure that river management activities are better understood and appreciated by iwi/hapu members.</p> <p>Provide training and capability building amongst Council officers to ensure that traditional, customary and cultural river activities are better understood and appreciated by Council staff.</p>	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	To educate, advise and provide information to resource consent applicants on the relationships, values and concerns Maori hold in relation to rivers and water in general.	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.

	To encourage resource consent applicants to consult with iwi/hapu before considering an activity on a riverway.	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
3.2 Planning and Resources	Radical revamp of the Council's consent management process	No change to Draft Operating Plans	Refer to earlier comments on consent processes.
	Appointment of an Iwi liaison officer	No change to Draft Operating Plans	Further consultation with Ngati Kahungunu proposed.
	<p>Establish management regimes that:</p> <ul style="list-style-type: none"> • do not hinder any future recognition of Maori ownership; • make some cognisance of the responsibility to protect Maori tino rangatiratanga over natural and physical resources; • make some progress towards recognising a possible residual right to manage or at least participate in the management and administration of those resources. 	No change to Draft Operating Plans	This relates to the Council's way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
	Education	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy

			Department Operating Plan for Iwi projects.
	Support and assist in the adoption of a cost-recovery policy for the Taiwhenua	No change to Draft Operating Plans	This relates to the way the individual iwi organise their affairs. Little is known of intentions but officers are wary of collecting charges on behalf of iwi.
Policy and Planning	Produce and promote iwi plans (including input and production of any 'regional users' guides produced by the Wellington Regional Council).	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	Promote and educate Wellington Regional Council officers and resource users on the environmental matters of importance to tangata whenua.	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
Consents and Compliance	A training programme is developed to enable iwi/hapu to monitor specific riverbeds and provide assessments to the Council on the impacts of gravel extraction.	No change to Draft Operating Plans	This relates to the Council's way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
	Consent applicants are provided with one hour's advice on consent requirements and the consent process without charge.	No change to Draft Operating Plans	This already occurs.
Water Resources	A training programme is	No change to Draft	This relates to the Council's way of operating with Iwi which is

Monitoring	developed to enable iwi/hapu to monitor and investigate ground water in specific areas of the Wairarapa and to report to the Council.	Operating Plans	evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
	A training programme is developed to enable iwi/hapu to monitor and investigate the quality of freshwater in specific areas of the Wairarapa (including Lake Wairarapa) and to report to the Council.	No change to Draft Operating Plans	This relates to the Council's way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
	A training programme is developed to enable iwi/hapu to monitor and investigate the quality of coastal water in specific areas of the Wairarapa coastline and to report to the Council.	No change to Draft Operating Plans	This relates to the Council's way of operating with Iwi which is evolving over time. Kahungunu are strongly looking for co-management of resources and this will require careful consideration by councillors.
Iwi sponsored projects	Kahungunu Resource Management Planning	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	Marae mapping	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.
	Heritage planning	No change to Draft Operating Plans	The proposal has merit and should be considered for funding from within the \$300,000 allocated in the draft Resource Policy Department Operating Plan for Iwi projects.

Te Runanganui o Taranaki Whanui ki te Upoko o Te Ika a Maui

Submission Reference	Request	Recommendation	Comments
Landcare Division 1.	East Harbour Regional Park	No change to Draft Operating Plans	<p>This is an existing regional park, listed in the Local Government Act. The Landcare Division is well aware of this area's significance to Maori.</p> <p>The Long-term Financial Strategy (LTFS) proposals provide for an initial planning period focusing on access issues, leading to a substantive review of the Park Management Plan. We have only just begun working through the access options (following agreement on a programme from the Landcare Committee, 99.352). The proposed LTFS will accelerate this through the next financial year, with the expectation of a new management regime being in place from 2003/04.</p> <p>Staff are only aware of relatively informal communication from Iwi on their interest in the Park. At this point DoC, not WRC, administers the Lakes. Nevertheless, when the Regional Council is ready to commence a formal review of the Park Management Plan, we will most certainly expect a close involvement with Iwi.</p> <p>However, at this stage our focus has largely centred on whether there are realistic access opportunities to enable the regional community to fully appreciate this area.</p>
2.	Serious discussion with the Runanga in respect to vegetation and pest management monitoring in forested areas	No change to Draft Operating Plans	<p>This responsibility comes from the Water Board Act. Some areas are managed directly by the Landcare Division others are deemed a water production asset currently maintained by Landcare under an annual service contract to the Water Group.</p> <p>The guiding Council policy document (covering Landcare and Utility Services operations) is the Forest Lands Interim Management Plan</p>

			<p>(1996). We are not sure about the level of Iwi involvement in the preparation of the base document. However, the plan contains strong statements on heritage and cultural values, and the expected future involvement of Tangata Whenua in forest lands management planning.</p> <p>There have been regular informal discussions between the Council Chairman and Kara Puakatapu on management and pest control issues for the Wainuiomata/Orongorongo Catchment; the question of cultural harvest has been mentioned. <i>This may well be a suitable project (subject to Water Group approval) for consideration under the \$300,000 iwi projects budget.</i></p> <p>A full review of the Forest Lands Plan is programmed for 2000/01. This will be a major community consultation exercise and will undoubtedly involve Iwi. A Councillor workshop is proposed (April?), to establish the baseline principles.</p>
3.	Develop closer links with an involvement by Iwi	No change to Draft Operating Plans	Support noted.
The Water Group	Support a request from the Waiwhetu Maori community in obtaining access to its traditional artesian water supply	No change to Draft Operating Plans	<p>The Regional Freshwater Plan contains a number of provisions that are relevant to obtaining access to traditional artesian water supply. Its policies include:</p> <p><i>To have regard to the values and customary knowledge of the tangata whenua, where these have been identified by the tangata whenua, when assessing resource consent applications for the use and development of water bodies and river and lake beds;</i></p> <p>And</p> <p><i>To not restrict tangata whenua initiatives for the use or development of freshwater resources subject to the provisions of this Plan and the Act.</i></p>

			The Regional Freshwater Plan also identifies the Lower Hutt Groundwater Zone as a key resource for public water supply, which is already fully allocated. Because the Zone is fully allocated, an application for a resource consent is required from any person who wants to take water from it. Any such application would have to be made to the Environment Division of the Council and would be considered having regard to the above policies and the other provisions of the Plan.
	Discuss metered water		In the past the Wellington Regional Council has supported metering of water as a conservation method and also from a pricing equity point of view. However, all our current projections indicate that the availability of water from our current sources should meet demand well into the 2020s at least. As a result, the significant cost of installing and reading those meters cannot be justified at the present time. Metering however will continue to be an option when a new source of water comes closer to being necessary.
Environment Division	90% of resources should be spent on specific Iwi issues relating to a specific tangata whenua locality	No change to Draft Operating Plans	The Council's proposal for strengthening its relationship with the tangata whenua of the Region provides for the continuance of the collective forum, while providing for more emphasis on individual relationships with Iwi. The Council's draft Operating Plans provide for a total of \$492,000 specifically for Iwi related matters. This is spread over several departments and includes allowances for Ara Tahi, technical workshops, liaison and advice, training, iwi projects, and non-notified consents contracts. About 13% of the budget is for collective Iwi activities, 84% for individual Iwi activities and 3% for training. Approximately 80% of the total is budgeted for payment to Iwi, the remainder being staff time.
	Financial resources of at least \$45,000 p.a. to equip one FTE totally responsible for Regional Council business	No change to Draft Operating Plans	The Council has allocated \$300,000 to support Iwi projects. This is in addition to the allowance for non-notified resource consent contracts. Depending on the priorities of the Iwi, there is potential for some of this money to be allocated in a generic contract for providing input to Council projects.
	The Council should make	No change to Draft	The Council in effect makes "declaratory statements" in its Regional

	declaratory statements	Operating Plans	Policy Statement and Regional Plans. These documents are developed under the Resource Management Act 1991. Iwi have had the opportunity to help shape the documents. On-going review will provide future opportunities to make changes where these are considered necessary to better meet the purpose of the Act.
	The Council should take action to reverse the “Living Earth” consent	No change to Draft Operating Plans	This particular consent was the subject of considerable scrutiny, including an appeal by the Taranaki Whanui to the Environment Court (which was withdrawn by the Whanui). The Council has no legal ability to reverse the consent.